

To request a Time Extension (TE) or Alternative Diversion Requirement (ADR), please complete and sign this form and return it to your Office of Local Assistance (OLA) representative at the address below, along with any additional information requested by OLA staff. When all documentation has been received, your OLA representative will work with you to prepare for your appearance before the Board. If you have any questions about this process, please call (916) 341-6199 to be connected to your OLA representative.


Mail completed documents to:

California Integrated Waste Management Board  
Office of Local Assistance, (MS 25)  
1001 I Street  
PO Box 4025  
Sacramento CA 95812-4025

### General Instructions:

For a Time Extension complete Sections I, II, III-A, IV-A, and V.

For an Alternative Diversion Requirement complete Sections I, II, III-B, IV-B and V.

<b>Section I: Jurisdiction Information and Certification</b> <i>All respondents must complete this section.</i>			
I certify under penalty of perjury that the information in this document is true and correct to the best of my knowledge, and that I am authorized to make this certification on behalf of:			
Jurisdiction Name  City of Folsom		County  Sacramento	
Authorized Signature 		Title  Director of Utilities	
Type/Print Name of Person Signing  Kenneth V. Payne	Date  12/05/03		Phone  (916) 355-7272
Person Completing This Form (please print or type)  Jim Greco		Title  Owner/Principal California Waste Associates	
Phone  (916)933-2327	E-mail Address  jgwaste@aol.com		Fax  (916)933-3157
Mailing Address  P. O. Box 5177	City  El Dorado Hills	State  CA	ZIP Code  95762

## Section II—Cover Sheet

This cover sheet is to be completed for each Time Extension (TE) or Alternative Diversion Requirement (ADR) requested.

### 1. Eligibility

Has your jurisdiction filed its Source Reduction and Recycling Element, Household Hazardous Waste Element, and Nondisposal Facility Element with the Board (must have been filed by July 1, 1998 if you are requesting an ADR)?

☐ No. If no, stop; not eligible for a TE or ADR.

☒ Yes. If yes, then eligible for a TE or ADR.

### 2. Specific Request and Length of Request

Please specify the request desired.

☒ **Time Extension Request**

Specific years requested 2004, 2005 through 12/31/05

Is this a second request? ☒ No ☐ Yes Specific years requested                     

(Note: Requests for an additional extension will need to address why the jurisdiction's efforts to meet the 50% goal by the end of the first extension were not successful.)

☐ **Alternative Diversion Requirement Request (Not allowed for Regional Agencies).**

Specific ADR requested                     %, for the years                     

Is this a second ADR request? ☐ No ☐ Yes Specific ADR requested                     %, for the years                     

(Note: Requests for an additional ADR will need to address why the jurisdiction's efforts to meet 50% by the end of the first ADR period were not successful.)

**Note:** Extensions may be requested anytime by a jurisdiction, but will only be effective in the years from January 1, 2000 to January 1, 2006. An original request for a TE/ADR may be granted for any period up to three years and subsequent requests for TE/ADR may extend the original request or be based on new circumstances but the total number of years for all requests cannot total more than five years or extend beyond January 1, 2006.

## **Section IIIA—TIME EXTENSION**

**Within this section, discuss your jurisdiction's progress in implementing diversion programs that were planned to achieve 50%. Provide any additional information that demonstrates "good faith effort." The CIWMB shall determine your jurisdiction's progress in demonstrating "good faith effort" towards complying with AB 939. Note: The answers to each question should be comprehensive and provide specific details regarding the jurisdiction's situation.**

*Attach additional sheets if necessary—please reference each response to the appropriate cell number (e.g., IIIA-1).*

- 1. Why does your jurisdiction need more time to meet the 50% goal? Describe why SRRE selected programs did not achieve 50% diversion. Identify barriers to meeting the 50% goal and briefly indicate how they will be overcome.**

The City was implementing its selected programs and realizing progress toward the 50% goal when its core program - a mixed waste materials recovery facility operated by the Prison Industry Authority (PIA) became unreliable and prohibitively expensive. The facility at one time was diverting approximately 9,000 tons per year. The City experienced a reduction in facility diversion effectiveness, an increase in reported disposal tonnage, and concurrently a significant increase in costs. The City attempted to resolve this situation with the PIA but was not successful. The City was incurring program costs exceeding \$1,000,000 per year as a result of the CRRF operation. Refuse collection rates were rising beyond the rates charged in neighboring jurisdictions.

Please see Appendix A in the attached report "City of Folsom Solid Waste Management Plan" dated October 20, 2003. Appendix A includes the City's projected residential collection rates for the next five years.

As a result of the out-of-control costs and the reduced diversion performance at the CRRF, the City discontinued the delivery of mixed solid waste to the facility as of July 1, 2003. This notably affected the City's ability to achieve diversion goals. As an alternative, the City staff met with CIWMB staff in 2002 and began to assess contingency diversion programs, particularly focused upon the residential waste stream. The commercial waste stream was also addressed but the City prioritized developing a residential diversion program to address concerns from citizen groups and individuals about recycling and collection rates.

Two independent consultants were retained to assist in the evaluation of alternative diversion programs and approaches California Waste Associates (CWA) and the City's rate structure, Hilton Farnkopf & Hobson (HFH).

Additionally, City staff is required by City Council Resolution No. 7019 (passed on January 28, 2003) to provide a report and recommendations on recycling options no later than the first City Council meeting in November 2003. The report cited previously served this purpose. City staff briefed the City Council on October 28, 2003. At that meeting the Council approved the preparation and submittal to the CIWMB of a SB 1066 time extension request with a "plan of correction" targeted for full implementation by December 31, 2005. The POC, when fully implemented, is designed to achieve a 50% diversion rate.

The POC is addressed in Section 5.0 of the attached report. Implementation of the RFP is dependent upon procuring new trucks, containers, and a recyclables processor. City practices require that these products be procured through a competitive bid process. In support of this program (the POC), rates must be approved by the City Council.

**2. Why does your jurisdiction need the amount of time requested? Describe any relevant circumstances in the jurisdiction that contribute to the need for a Time Extension.**

The City needs the amount of time requested for the extension to effectively plan, develop, seek public input through a multi-phased development process including public review, approval from the City Council-established Utilities Advisory Committee (comprised of members from the general public), city management, and the City Council. The final new "Solid Waste Management Plan" must be approved by the City Council. In order to implement the proposed new programs (which is included in the Plan of Correction), the City must secure approval of the rates charged for implementing new programs and expansion of existing programs that include the ordering, purchase, and mobilization of equipment; the recruitment and training of labor needed to start a new residential curbside co-mingled recyclables collection program; expansion of its pilot residential yard waste collection program citywide; expansion of commercial onsite recyclables collection services; startup of a multi-family recycling program and the start-up of a new C & D debris recycling program and an enhanced C&D program that addresses the private sector activities. Please see Sections 5.0 and 6.0 in the report. Section 6.0 presents a detailed schedule for implementing the POC. The effectiveness of the proposed programs is also dependent upon well developed public education programs. The City believes that it is proposing a workable schedule that factors in the manufacturing and delivery of purchased trucks and carts. The City will strive to accelerate the roll-out of these programs factoring in the time required with financing and procurement requirements. Labor will be recruited, trained, and deployed. While focusing on developing the POC, the City has also been encouraged by local interests to consider alternative waste service provider arrangements (e.g., privatization, County of Sacramento provided services). Although comparisons to alternative arrangements may be desirable to consider, the emphasis on alternative service providers has diverted resources from concentrating initially on resolving the PIA CRRF issues and also inhibited City staff from developing new and expanded diversion programs. Nonetheless, the City has received approval for its City Council to submit this time extension request and plan of correction so that program expansions and new program implementation can be fully implemented by 12/31/05.

**3. Describe your jurisdiction's Good Faith Efforts to implement the programs in its SRRE.**

(a) The City contacted the CIWMB staff early in this process and continues to work with CIWMB staff to assess alternatives available for developing a workable plan of correction. Kyle Pogue and Steve SoRelle were briefed and solicited regarding the development of the POC.

(b) The City has developed funding a Contingency Plan (New Solid Waste Management Plan) implementation which was presented to the Utilities Advisory Committee on October 7<sup>th</sup> and 21<sup>st</sup> in 2003 for consideration, review, comment, and approval. This process enhances public participation. The UAC recommended that the City Council approve the SB 1066 time extension request and the POC.

(c) The City has been implementing its selected programs and submitting its annual reports.

(d) Please see the 2001 Annual Report and Planning Annual Report Information System (PARIS) description for the status of program implementation. The PARIS notes provide information about an extensive public education program.

(e) Please see the attached report "City of Folsom New Solid Waste Management Plan" dated 10/20/03. The POC is described and a detailed schedule is included in the report.

**4. Provide any additional relevant information that supports the request.**

The City is interested in working with the CIWMB to select the most effective diversion programs for implementation, including the development of programs targeting construction wastes. The City has developed C&D debris recycling incentives through differential rates and will be expanding its fleet of roll-off vehicles. As a means to augment the existing City-operated C & D program, the city will begin exploring other ways in which it can enhance the diversion of this material. This includes an ordinance, franchise or some other mechanism. This will be included as an amendment in the City's Solid Waste Management Plan under medium-term diversion programs. The City is also expanding its public awareness, information, and education activities to enhance support and participation in the new programs and expansion of existing programs. This will be achieved by providing outreach at local events. City staff have identified over a dozen annual reoccurring events where outreach could be provided. In addition, a new staff person was added in July whose primary function will be to augment the City's environmental education programs for schools, local service organizations and youth groups. As an option to facilitate the roll-out of the new programs, the City will be evaluating the effectiveness of promoting a block-leader program and staging public workshops.

The City will include reporting on the plan of correction programs in an annual report to its Utilities Advisory Committee, City Management, and the City Council.

**Section IIIB—ALTERNATIVE DIVERSION REQUIREMENT**

**Within this section, discuss your jurisdiction's progress in implementing diversion programs that were planned to achieve 50%. Provide any additional information that demonstrates "good faith effort." The CIWMB shall determine your jurisdiction's efforts in demonstrating "good faith effort" towards complying with AB 939. Note: The answers to each question should be comprehensive and provide specific details regarding the jurisdiction's situation.**

*Attach additional sheets if necessary—please reference each response to the appropriate cell number (e.g., IIB-1.).*

**1. Why does your jurisdiction need and Alternative Diversion Requirement? Describe why SRRE selected programs did not achieve 50% diversion. Identify barriers to meeting the 50% goal and briefly indicate how they will be overcome.**

Not Applicable (N/A)

**2. Why is your jurisdiction requesting an Alternative Diversion Requirement in lieu of a Time Extension?**

N/A

**3. Describe your jurisdiction's Good Faith Efforts to implement the programs in its SRRE.**

N/A

**4. Describe any relevant circumstances in the jurisdiction that contribute to the need for an ADR. Provide any relevant information that supports the request.**

N/A

## Section IV A—PLAN OF CORRECTION

A Plan of Correction is required by PRC Section 41820(a)(6)(B). The plan is fundamentally a description of the actions the jurisdiction will take to meet the 50% goal by the expiration of the Time Extension.

Attach additional sheets if necessary.

Residential %		50%	Non-residential %		50%
PROGRAM TYPE Please use the Board's Program Types. The Program Glossary is online at: <a href="http://www.ciwmmb.ca.gov/LGCentral/PARIS/Codes/Reduce.htm">www.ciwmmb.ca.gov/LGCentral/PARIS/Codes/Reduce.htm</a>	NEW or EXPAND	DESCRIPTION OF PROGRAM	FUNDING SOURCE	DATE FULLY COMPLETED	ESTIMATED PERCENT DIVERSION
PARIS 2020 Buyback Center	Expand	The City plans to increase the participation in using the current center through promotion and by encouraging more materials delivered, particularly CRV beverage containers. The City has also explored potential sites for the development of additional centers.	DOC/ Private Costs	1/1/04 Start 6/30/04 Full	< 1%
PARIS 4060 Inerts Diversion	New	The City has begun a C&D diversion program at construction sites through discounted rates, source separation, and City-provided debris boxes. The City will also assess the availability of processing capability and has begun negotiating rates with C & D material processors. This program will be phased in with truck and service levels added to the fleet. Materials targeted include wood, wallboard, metal, cardboard, and aggregate. The city will enhance its C & D diversion efforts by implementing additional measures that may include an ordinance, franchise or some other control mechanism. This strategy will be incorporated into the City's Solid Waste Management Plan as an amendment to the Medium-term programs.	Rates	4/1/03 Start 12/31/05 Full	1% to 4%
PARIS 6020 Ordinances	New				
PARIS 2030 Commercial Onsite Pickup	Expand	Expand city service to businesses for recyclables collection by adding trucks & expanding the customer base & adding more potentially recyclable materials to routes. Materials targeted include cardboard, office paper, mixed paper, and beverage containers.	Rates	7/1/03 Start 12/31/04 Full	1.5%
PARIS 2000 Multi-Family Recycling	New	Start a multi-family recyclables collection program. Materials targeted include newspaper, CRV beverage containers, and mixed paper; to include all multifamily households.	Rates	1/1/04 start 12/31/05 full	< 1%
PARIS 2000 Residential Curbside Recyclables Collection	New	Implement a three-cart system for the collection of commingled recyclables in phases to all 18,732 single-family residences (projected by 2005). Targeted materials include beverage containers, tin cans, bimetal cans, newspaper, CB, mixed paper.	Rates	7/1/05 Start 12/31/05 Full	7%
PARIS 3000 Residential Curbside GW Collection	Expand	Expand the pilot area (3,750 households) to citywide implementation for collection service to all 18,732 single family households (projected) and interested commercial customers.	Rates	7/1/05 Start 12/31/05 Full	6%
PARIS 2010 Residential Dropoff	Expand	Increase number of drop-off locations and promote opportunities for increased participation. Targeted materials include newspaper, cardboard, and mixed paper.	Rates	7/1/03 Start 9/30/04 Full	< 1%
Total Estimated Diversion Percent From New and/or Expanded Programs					15% - 18%
Current Diversion Rate Percent From Latest Annual Report					38%

		Total Planned Diversion Percent Estimated	53% - 56%
<b>PROGRAMS SUPPORTING DIVERSION ACTIVITIES</b>			
PROGRAM TYPE	NEW or EXPANDED	DESCRIPTION OF PROGRAM	DATE FULLY COMPLETED
FOR ALL POC PROGRAMS		Please review new "Solid Waste Management Plan" report.	10/20/03
5010 Public Education/Print Materials	Expand	Support and encourage source reduction by businesses and the commercial sector; increase promotion of the WRAP and CALMAX programs. The City has benefited from WRAP winners in prior years - Albertsons, Kiddoman, and Intel.	12/31 annually
5020 Public Education/Outreach	Expand	Support and encourage the current business, single and multifamily household public education and information program. This program will also encourage utilization of the drop-off opportunities throughout the City. The City has also contacted the schools regarding the opportunity to recycle through placement of recycling bins and collection service.	6/30 annually
6010 Economic Incentives	New	Develop a variable rate structure for residential refuse collection either in conjunction with implementation of the curbside commingled recyclables and yard waste collection system or independently of the new service. The City is also proposing differential rates for commercial accounts, which are designed to be priced to encourage the use of dedicated recyclables containers. The pricing structure has been reviewed with the UAC.	4/04
Needs Assessment	New	The City is interested in assistance from the CWMB for conducting a needs assessment for its programs. There are a handful of programs that appear to be feasible to implement but consideration should be given to any practical and physical limitations which hinders the city from implementing such programs. Since the city is changing its primary focus, there may be a need to evaluate programs that are no longer applicable in order to increase the overall efficiency of the City's efforts.	Early 2004



**Section V – PARIS**

**Office of Local Assistance staff will be reviewing your Jurisdiction's Planning Annual Report Information System (PARIS) database printout as part of the evaluation of your request. Should the Jurisdiction have updates or revisions to the program implementation from the latest Annual Report submitted to the Board, please attach to the application the Jurisdiction's PARIS database printout showing updates or revisions.**

*Contact your Office of Local Assistance Representative at (916) 341-6199 for a copy of PARIS, or go to the Board's website at [www.ciwmb.ca.gov/LGCentral/PARIS/](http://www.ciwmb.ca.gov/LGCentral/PARIS/).*

**Section IV B—GOAL ACHIEVEMENT**

Goal Achievement describes the activities the jurisdiction will use to achieve the ADR.  
Attach additional sheets if necessary..

Residential %			Non-residential %		
PROGRAM TYPE	NEW or EXPAND	DESCRIPTION OF PROGRAM	FUNDING SOURCE	DATE FULLY COMPLETED	ESTIMATED PERCENT DIVERSION
Please use the Board's Program Types. The Program Glossary is online at: <a href="http://www.ciwm.ca.gov/LG/Central/PARIS/Codes/Reduce.htm">www.ciwm.ca.gov/LG/Central/PARIS/Codes/Reduce.htm</a>					
		Total Estimated Diversion Percent From New and/or Expanded Programs			
		Current Diversion Rate Percent From Latest Annual Report			
		Total Planned Diversion Percent Estimated			
<b>PROGRAMS SUPPORTING DIVERSION ACTIVITIES</b>					
PROGRAM TYPE	NEW or EXPAND	DESCRIPTION OF PROGRAM	DATE FULLY COMPLETED		